

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5 77 WEST JACKSON BOULEVARD CHICAGO, IL 60604-3590

SEP 2 6 2019

REPLY TO THE ATTENTION OF: WU-16J

## <u>CERTIFIED MAIL</u> 7016 3560 0000 4829 5251 <u>RETURN RECEIPT REQUESTED</u>

Bennett Myler Muskegon Development Company 1425 South Mission Road Mount Pleasant, Michigan 48858

RE: Final Permit for the Holcomb 1-22 Well in Clare County, Michigan; U. S. Environmental Protection Agency Permit Number MI-035-2R-0034; Michigan Department of Environment, Great Lakes, and Energy (EGLE) Permit Number 59345

Dear Mr. Myler:

On July 3, 2018, final Permit No. MI-035-2R-0034 was issued to Muskegon Development Company. However, the 2018 final permit was appealed to the Environmental Appeals Board (EAB) on August 10, 2018. The EAB issued a decision on April 29, 2019, with an order remanding in part and denying review in part. EPA has complied with the EAB's decision by re-issuing the final Permit and a Revised Response To Comments.

The enclosed "Revised Response to Comments on Draft Class II Permit in Clare County, Michigan, Issued to Muskegon Development Company (Permit No. MI-035-2R-0034), Holcomb 1-22 Well" summarizes the comments received and EPA's response to each comment, pursuant to the April 29, 2019 EAB order. The comments did not raise significant issues to modify EPA's determination that the permit application and draft permit meet federal Underground Injection Control (UIC) requirements. Enclosed is the signed final permit referenced above. Unless this permit decision is appealed to the Environmental Appeals Board as described below, the permit will become effective on the date stamped on Page 1. Provided there is no appeal, construction of the injection well will be authorized to commence on that date and in accordance with permit conditions. Please send the written notification that you have read and are familiar with conditions of the enclosed permit as required by the permit within 30 days of the receipt of this letter.

After construction of the well has been completed, you must submit EPA Form 7520-10, <u>Completion Report for Brine Disposal</u>, <u>Hydrocarbon Storage or Enhanced Recovery Well</u>, to the Permit Writer by certified mail with return receipt requested, as well as a copy of the results of the mechanical integrity test witnessed by our field inspectors, cementing records or tickets, and any other tests or logs required

by the permit. Many useful forms can be found on our web site, https://www.epa.gov/uic/undergroundinjection-control-reporting-forms-owners-or-operators. A copy of the state completion report will also assist us in our review. We will review all information provided and the Permits Branch Chief will notify you in writing whether the well is in compliance and injection is authorized.

Anyone dissatisfied with EPA's decision on remand must file a petition seeking Environmental Appeals Board review in order to exhaust administrative remedies under 40 C.F.R. § 124.19(1). Any such appeal shall be limited to issues EPA addressed on remand. Any petition shall identify the contested permit condition or other specific challenge to the permit decision and clearly set forth, with legal and factual support, petitioner's contentions for why the permit decision should be reviewed, as well as a demonstration that any issue raised in the petition was raised previously during the public comment period (to the extent required), if the permit issuer has responded to an issue previously raised, and an explanation of why the permit issuer's response to comments was inadequate as required by 40 C.F.R. § 124.19(a)(4). If you wish to request an administrative review, documents in EAB proceedings may be filed by mail (either through the U.S. Postal Service ("USPS") or a non-USPS carrier), hand-delivery, or electronically. The EAB does not accept notices of appeal, petitions for review, or briefs submitted by facsimile. All submissions in proceedings before the EAB may be filed electronically, subject to any appropriate conditions and limitations imposed by the EAB. To view the Board's Standing Orders concerning electronic filing, click on the "Standing Orders" link on the Board's website at www.epa.gov/eab. All documents that are sent through the USPS, except by USPS Express Mail, must be addressed to the EAB's mailing address, which is: Clerk of the Board, U.S. Environmental Protection Agency, Environmental Appeals Board, 1200 Pennsylvania Avenue, NW, Mail Code 1103M, Washington, DC 20460-0001. Documents that are hand-carried in person, delivered via courier, mailed by Express Mail, or delivered by a non-USPS carrier such as UPS or Federal Express must be delivered to: Clerk of the Board, U.S. Environmental Protection Agency, Environmental Appeals Board, 1201 Constitution Avenue, NW, WJC East Building, Room 3332, Washington, D.C. 20004.

A petition for review of any condition of a UIC permit decision must be filed with the EAB within 30 days after EPA serves notice of the issuance of the final permit decision. 40 C.F.R.§ 124.19(a)(3). When EPA serves the notice by mail, service is deemed to be completed when the notice is placed in the mail, not when it is received. However, to compensate for the delay caused by mailing, the 30-day deadline for filing a petition is extended by three days if the final permit decision being appealed was served on the petitioner by mail. 40 C.F.R.§ 124.20(d). Petitions are deemed filed when they are received by the Clerk of the Board at the address specified for the appropriate method of delivery. 40 C.F.R.§ 124.19(a)(3) and 40 C.F.R.§ 124.19(i). The request will be timely if received within the time period described above. For this request to be valid, it must conform to the requirements of 40 C.F.R.§ 124.19. This request for review must be made prior to seeking judicial review of any permit decision.

Additional information regarding petitions for review may be found in the Environmental Appeals Board Practice Manual and A Citizen's Guide to EPA's Environmental Appeals Board, both of which are available at: <a href="http://yosemite.epa.gov/oa/EAB\_Web\_Docket.nsf/">http://yosemite.epa.gov/oa/EAB\_Web\_Docket.nsf/</a> General+Information/Environmental+Appeals+Board+Guidance+Documents?OpenDocument

The EAB may also decide on its own initiative to review any condition of any UIC final permit decision. The EAB must act within 30 days of the service date of notice of the Regional Administrator's action. Within a reasonable time following the filing of the petition for review, the EAB shall issue an order either granting or denying the petition for review. To the extent review is denied, the conditions of the final permit decision become final agency action when a final permit decision is issued by the EPA pursuant to 40 C.F.R. § 124.19(1).

If you have any questions, please contact William Tong of my staff by telephone at (312) 886-9380 or by email to tong.william@epa.gov.

Sincerely,

Joan M. Tanaka

Acting Director, Water Division

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Enclosures

cc: Mark Snow, EGLE